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Office of Chief Counsel
October 26, 2026
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Public Record

October 26, 2026

Surface Transportation Board
395 E Street, S.W.
Washington, DC 20423-0001

Re: Docket No. FD36873, Union Pacific Corporation and Norfolk Southern Corporation — Control — Merger

Dear Chairman and Members of the Surface Transportation Board:

Bicycle Colorado writes on behalf of the nearly 700 individuals who, in recent weeks, submitted comments on Docket No. FD36873 to the Board urging that any approval of the proposed merger between Union Pacific Railroad and Norfolk Southern include a condition requiring the railroads to work collaboratively with the State of Colorado, affected local governments, and community stakeholders to explore the future public use of the Tennessee Pass rail corridor, including evaluation of railbanking and trail use opportunities.

We understand that each of these commenters received an automated response directing them to a separate e-filing process to include their comment in the formal record of this proceeding. We want to raise a concern with the Board about this process.

Nearly 700 people took the time to write individually to this Board about a specific, substantive request tied to a docketed proceeding. That volume of public engagement on a single issue is significant, and it should be recognized as such. Asking each of these commenters to separately navigate a more technical formal filing process, on top of the comment they already submitted, risks discouraging genuine public participation and undercounting the public interest that has already been expressed.

We respectfully urge the Board to treat these 700 messages as part of the public record for this proceeding, and to give them appropriate weight when considering conditions related to the Tennessee Pass corridor. Bicycle Colorado is available to provide the Board with the full set of comments, names, or any additional documentation needed to verify this public response, and we would welcome the opportunity to discuss this matter further.

Thank you for your consideration.

Sincerely,

Pete Piccolo
Executive Director
Bicycle Colorado

CC: Parties of Record

The undersigned people have submitted comments to the Board.

Jean Aaro
Rick Abbott
Shelby Abel
Rachael Abler
Karen Adkins
Tim Allard
Neil Allen
Tanya Allen
Jody Allen-Smith
Andrew Allport
Aspen Alu
Stuart Ami
Kevin Anderson
Kurt Anderson
Oriana Anderson
Teri Angcos
Donna Angheluta
Deborah Armstrong
Holly Augustine
Lyssa Avanzato
Karen Avery
Jennifer Babcock
Babette Ponder
Eric Baer
Gerald Baer
Treasure Bailley
William Baldwin
Karin Barker
Patrick Barry
Austin Baskett
Joanna Baskett
Brian Bastuba
Chris Bata
John Batug
Brent Beadles
Nathan Beal
Todd Beckum
Chris Bement
Loren Bendele
Rose Bender
John Benton
Terry Berman
Lisa Berry
Nicholas Besch
Anna Bidstrup
Barbara Bieber
Brad Bishop
Martha Bitts
Joanne Blase
Michael Bleier
Jacob Blevins
Scott Bluhm
Joshua Blum
Alan Bol
David Bombard
Andrew Bordiuk
Jan Borstein
Brian Bouchard
Lisa Bova
William Bowman
Thomas Paul Boyle
Katherine Brady
Mark Brazee
Jim Brendel
Alex Brinkman
Jose Briones
Nathalie Brochu
Dana Brosig
Justin Brouse
Dan Brown
Gary Buck
Anthony Bull
Michelle Bull
Dan Burdette
Kim Burke
Maria Burt
Helen Burton
Diane Cahalan
Bob Cahn
Don Cameron
Carol Cameron
Claire Campbell
Laurie Campbell
Pat Cantwell
Rick Cantwell
Acadia Caryl
Chris Case
James Castagneri
Alejandra Castaneda
Jenni Ch'Ng
Ashish Chaudhari
Rolando Chicas
Kurt Cholak
Carl Christensen
Matthew Cline
Terrie Clouse
Clark Coan
Trevor Cochran
Aj Colaizzi
Heather Colwell
Jameson Cook
Edward Cookson
Trent Cooper
Vic Cooper
Joseph Coughlin
Richard Crane
Robert Creasy
Noelle Cristo
Timothy J Cunningham
Stan Current
Andrew Currie
Alan Czepinski
Tanya Daganaar
Lisa Dahl
Michael Dahl
Abby Dallmann
Bryan Dallmann

Kelly Daly
Ben Daniels
Paul Datsko
Alexey Davies
John Davies
Mckenzie Davis
Tim Davis
Charles Dean
Paul Dececco
Cass Dee
Denise Desautels
John Desmond
Steve Deviney
Martin Ditzel
Leslie Dixon
Laurence Dobrot
Charles Donachy
Bill Donahue
Bill Donavan
Carine Doucet
Jessica Downing
Jimmy Dozer
D Scott Drinkard
Patrick Duffy
Amber Dunlap
Chuck Dunleavy
Scott Dunn
Michael Durniat
Eric Edwards
Jamie Edwards
Hilary Egan
Mary Egan
Megan Eliassen
Mark Emanuel
Holly Endres
John Engler
Michael Enright
Martha Eubanks
Laura Faeth
Shelley Falk
Jared Faris
Jp Fasano
John Fedak
David Feese
Steve Felsen
Rachel Ferguson
Robert Ferguson
Andre Fiedler
Jonathan Fields
Brian Fink
Drew Fink
Pete Fisher
Paula Fitzgerald
Gerald Fleming
Joe Flynn
Paul Foley
Tony Forsberg
Ellen Forthofer
Rosa Foth
Ryan Fowler
John Fox
Anthony Francavilla
Kyle Francis
Ryan Frazer
Karl Friedman
Howard Fry
Jackie Fuller
Kim Fuller
Jason Gaines
Riley Gaines
Hannah Gallagher
Douglas Gammell
John Garbarino
Steve Garrison
Josh Garry
Franz Garsombke
Patricia Gaspar
David Geddes
Henry Geisel
Max Geissbuhler
Kathleen Gentry
William Gerblick
Kurt Gerwitz
Mike Gibbs
Craig Giesecke
Don Gips
Michael Godfrey
Max Goff
Margery Goldman
James Gomochak
Craig Gooch
John Goodrick
Chris Gorrie
Steve Goshorn
Steve Gosselin
Jerry Green
Warren Gress
Geoff Grimmer
Mark Groshek
Ed Guhman
Ivan Guido
Stephanie Gulledge
Megan Hafner
Jordan Hall
William Hall
Bradley Halvorson
Matthew Hamilton
Sam Handler
Raymond A Hanson
Sean Hanson
Brian Hard
Gordon Hardenbergh
Benjamin Harding
Clayton Harmon
Eric Harmon
Carolynne Harris
Diane Harris
Kenneth Harris
Michael Harris
William Harris
Ethan Harrison
James Harrison
Keith Hartman
Blaine Haskell
Patrick Hasselbach
Scott Hatfield

Darrell Havener
Beth Hawkins
Edward Hayek
Seth Heine
Trish Heisdorffer
Nam Henderson
Shelly Hengsteler
Miles Henson
Jessica Hernandez
Cary Hertert
James Hesketh
Charles Hewitt
David Hill
Jason Hochreiter
Stephen Hockman
Eleanor Hodby
Kristen Hodges
Jerrod Hohman
Christian Holbrook
Bj Hollis
Graham Hollis
Stephen Holmquist
Jim Hostetler
Bill Howard
Rebecca Howland
Robert Hunchberger
Benji Hunter
Roger Hursh
Joe Husek
Tori Hutchens
Sandra Huzyk
Briana Iacia
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Thomas Jacobson
Melisa Jaenisch
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Kurt Jenney
Zane Jobe
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Andy Johnson
Curtis Johnson
Erin Johnson
Jennifer Johnson
Mark Johnson
Martha Johnson
Quinn Johnson
Todd Johnson
Kathryn Jonas
Matt Jones
Matthew Jones
Wilma Jones
Crystal Joy
Nick Junker
Harold Kamins
Daniel Katz
William Keehfuss
Jake Keener
David Kent
Marc Kerman
David Kider
Audrey Kilness
Larry Kimball
Paula King
Bruce Kirchhoff
Dina Klancir
Mark Kline
George Knaggs
Kurt Koerth
Laura Kohlhaas
Richard Kohlman
Craig Konz
Daniel Kowal
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Annie Krieg
Dave Kroll
Kevin Kross
Stephen Kupecz
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Karla Laulo
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Tiffany Leherr
Evan Lepolt
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Jim Levinson
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Alex Lewis
Chrystal Leyva
Kent Lindberg
Leonie Linger
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Josh Mabis
Dan Mabry
Kathy Mackechney
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Shannon Magee
Michelle Main
Jay Maish
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George Manning
Lisa Maragon
Emily Martin
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Daniel Mckinnon
Linda Mclean
Jami Mcmannes
Peter Mcnutt
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Andrew Melvin
Timothy Mendt
Jason Mercer
Kaitlyn Merriman
Jonathan Merritt
Scott Michalik
Zach Michaud
Alan Miller
Ellen Miller
Lee Miller
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Clay Minich
Ian Monk
Gary Moore
Keith Moore
Oren Moore
Judith Moran
Stephen Morehouse
Rob Morey
Claire Morrissy
John Morrone
Edward Moss
James Moss
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William Nielsen
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Sean O'Fallon
Tiffany Oestreicher
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Megan Ollett
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Cynthia Ord
Martin Orner
Rob Osterburg
Zach Ostrander
Heather Parker
Alexander Parks
Guy Pasquino
Ally Passannante
Jane Patrick
Mark Payne
Jo Pelkey
Scott Pepple
Stephanie Perez-Carrillo
George Person
Erik Persson
James Peterman
Dave Peters
Ally Petrilla
Charles Pfaeffle
Jason Philtron
Ridhima Phukan
Jim Pickett
Jennifer Pickthall
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Randy Pierce
Lisa Pietrangelo
Jack Placchi
Kyle Plastino
Stan Podolski
Alex Pomeranets
Arlene Pope
Cory Popovich
Leroy Popowski
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Jeffrey Porter
Larry Potter
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Micah Rice
James Richardson
Kyle Ridgway
Veronica Rimbert
Jacque Rindgen-Dececco
Ashley Roach

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Kathy Rogers
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Eugene Roseberry
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Martha Roskowski
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Patrick Rozum
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Julia Walsh
Beverly Walter
Jeff Walters
Robert Waltman
Christopher Walzer
Chloe Ward
William Warren
Dan Watson
Patrick Watson
Michael Weaver
Robert Weaver
Christopher Weiland
Thomas Weitkunat
Betsy Welch
Timothy Welch
Tristan Wenger
Kevin Wenning
Gerrit Westervelt
Andrew Westphal
Matt Whitby
Alicia White
Corey White
Kerry White
Natalie White
Nicky White
Patricia Whyde
Douglas Wieland
Nick Wilder
Nigel Willerton
Lindsey Williams
Lisa Williams
Alexander Wilson
Richard Winans
Owen Winslow
Molly Withers
Laura Wolf
Ryan Wolffe
Michael Wood
Jamie Woodworth
Jacqueline Wyman
Cody Wyse
Redlion York
Daniel Zakrzewski
Brian Zaun
Denise Zenier
Lennard Zinn
John Zuzack