

Surface Transportation Board
Washington, D.C. 20423-0001
Office of Economics

ENTERED
Office of Proceedings
July 16, 2025
Part of
Public Record

June 10, 2025

Mullins Law Group PLLC
William Mullins
2001 L Street NW, Suite 720
Washington, DC 20036

Re: Waybill Request WB25-32 & FD 32760

Dear Mr. Mullins:

The Surface Transportation Board (STB or Board) has received your June 9, 2025 extension request, filed on behalf of The Kansas City Southern Railway Company, for permission to retain access to the confidential Carload Waybill Sample (CCWS) data covered by your access letter in WB20-38 and later extended in WB22-22 and WB23-06. The extension granted in WB24-18 added additional access to data where UP/BNSF/KCS was the originating carrier, not just the terminating carrier. You seek approval for continued use of the data under 49 C.F.R. § 1244.9(b)(4) in connection with FD 32760, BNSF Railway Company – Terminal Trackage Rights – Kansas City Southern Railway Company and Union Pacific Railroad Company. You state that an extension is needed because the proceeding is ongoing.

Your extension is granted for continued access to the data in connection with the above proceeding. ***This approval becomes effective when signed agreements from the individuals listed below are received by the STB:***

- a) William A. Mullins – Mullins Law Group
- b) Crystal M. Zorbaugh – Mullins Law Group
- c) Kevin Neels – The Brattle Group
- d) Nicholas Powers – The Brattle Group
- e) Sarah Mather – The Brattle Group
- f) Adam Pfander – The Brattle Group
- g) Callie Delalio – The Brattle Group
- h) Ivy Yang – The Brattle Group
- i) Julie Carey – NERA
- j) Edward Lannan – NERA

The expiration date for this agreement is June 30, 2026. Unless you seek and obtain a renewal from the STB, this agreement upon expiration obligates you to return or destroy all copies of the data (see item 6 of the agreement). Any request for renewal will need to provide a detailed explanation for why continued access to the data is necessary and demonstrate that you are continuing to actively use the data for the originally requested purpose.

For the past several years, your office has not been attentive to the expiration dates of this agreement requesting extensions past the expiration date. Attention to the expiration dates is essential to maintain continuous access to the CCWS. Data requests must be made annually, prior to the expiration date; if not, future requests may be affected.

Several aspects of the CCWS limit the conclusions that may be drawn from analysis of the CCWS: 1) the CCWS is a sample, and 2) the CCWS is based on terminating shipments from relatively large carriers. Only those railroads with more than 4,500 annual terminating carloads are included in the sample. The limited sampling of small railroads may have a substantial effect on studies covering areas served predominately by non-sampled railroads. For additional information on the CCWS, see *Reference Guide* @ <https://www.stb.gov/reports-data/waybill/> on the Board's website.

The rules for release of waybill data are codified at 49 C.F.R. § 1244.9. The CCWS contains confidential shipper and railroad data. As a result, the CCWS is commercially sensitive and has the potential to cause competitive harm to shippers and railroads if disclosed. Therefore, the following agreement must be signed, and a copy of the signature pages returned to the STB, before any waybill data can be used.

Your signature acknowledges your agreement to comply with the following:

1. You will use the CCWS data released to you solely for purposes of the proceeding identified above. Such purposes include any judicial review arising from that proceeding.
2. Absent permission from the STB, you shall make the information contained in the CCWS (including work product and analyses derived from the CCWS) available only to the individuals identified above. The STB may approve access for additional individuals for purposes of the proceeding. In general, such individuals must be outside counsel in this proceeding, transportation practitioners, and those individuals working with or assisting such counsel or practitioners who are not regular employees of the party represented, who have a need to know, review, or handle the CCWS for purposes of the proceeding, including testifying and consulting experts. Each such additional individual must review and sign this agreement and return a copy of the signature page to the STB.
3. Pleadings and evidence filed with the Board in the proceeding may contain CCWS data (including work product and analyses derived from the CCWS). Unless data in the pleadings and evidence are aggregated to the level of at least three shippers and will prevent the identification of an individual railroad, the pleadings and evidence must be filed with the Board under confidential filing procedures (both in e-filing and paper submissions). Such pleadings and evidence should be appropriately marked to indicate that they contain confidential

Waybill Agreement WB25-32

Waybill data and, if submitted in paper or on physical media, be in a package clearly marked on the outside “Highly Confidential Material: Contains Waybill Data.” Such pleadings will not be posted in the publicly available docket. A public version of the pleading and evidence that redacts unaggregated CCWS data should also be filed for posting in the public docket.

4. Pleadings and evidence (and underlying workpapers) containing CCWS data (including work product and analyses derived from the CCWS) may be disclosed only to outside counsel or other independent representatives for other parties to the proceeding who have signed an agreement with the Board that grants them access to the underlying CCWS data.
5. CCWS data may be disclosed to the reviewing court in briefs filed or oral argument made in connection with judicial review arising from the proceeding, but the party making such disclosure must take adequate steps to maintain the confidentiality of the data by filing pleadings under seal and seeking confidential treatment of the data at oral argument (and in any transcripts). Counsel who wish to access CCWS data for purposes of participating in judicial review arising from the proceeding must have signed an agreement with the Board that grants access to the data, and may be added pursuant to paragraph 2 above.
6. Except as provided in paragraph 4 above, you will refer any requests for CCWS data in your possession (including work product and analyses derived from the CCWS) to the STB for processing and will inform the requesting party of such referral to the STB. If you are compelled by law or order of a governmental or judicial body to release CCWS data, you shall notify the Board in writing within three days of any determination that CCWS data must be released, and in no event later than five days before the CCWS data is scheduled to be released.
7. In order to retain access to the CCWS beyond the expiration date specified above, you must submit a written request for an annual extension of the agreement no later than thirty days prior to the expiration date and the renewal request must be approved by the Office of Economics. **If an annual agreement is not signed and approved, you must certify by no later than the expiration date that all CCWS data (including all work product and analyses derived from the CCWS) obtained under this agreement has been destroyed or returned to the STB.** Notwithstanding the foregoing, outside counsel (but not outside consultants or transportation practitioners) for each party may retain file copies of all pleadings and evidence filed with the Board and file copies of all work product. The non-disclosure requirements of this agreement shall continue to apply to such file copies for as long as they are retained.

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8. Failure to request an extension (if necessary), or destroy or return CCWS data when required, may prevent any future release of CCWS data to you. Violations of this agreement may subject you to sanctions by the Board.

Prior payment of processing and mailing cost of **\$69** (\$69 per additional signature) is required and received.

Sincerely,

KRISTEN
MONACO

Digitally signed by
KRISTEN MONACO
Date: 2025.06.10
09:08:34 -04'00'

Kristen Monaco, PhD
Director
Office of Economics

I have read and understand the conditions for release of the CCWS data. I agree to comply fully with these conditions and the provisions of this confidentiality agreement. No later than thirty days before the agreement expires, I will request an extension of this agreement, if necessary. If no extension is requested, I will return or destroy all CCWS data and certify that I have done so. I have the authority to sign this agreement.

By: William A. Mullins



Signature

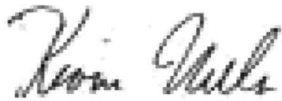
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By: Crystal Zorbaugh


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By: Kevin Neels

A handwritten signature in cursive script, appearing to read "Kevin Neels", written in dark ink.

Signature

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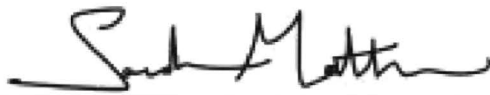
By: Nicholas Powers

A handwritten signature in cursive script that reads "Nicholas E Powers". The signature is written in dark ink and is positioned above a horizontal line.

Signature

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By: Sarah Mather

A handwritten signature in black ink, appearing to read "Sarah Mather", written over a horizontal line.

Signature

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By: Adam Pfander

C Adam Pfander

Signature

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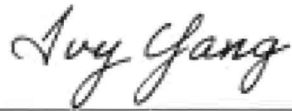
By: Callie Delalio

A handwritten signature in cursive script that reads "Callie Delalio". The signature is written in dark ink and is positioned above a horizontal line.

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By: Ivy Yang

A handwritten signature in cursive script that reads "Ivy Yang". The signature is written in black ink and is positioned above a horizontal line.

Signature

Waybill Agreement WB25-32

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By: Julie Carey

A handwritten signature in cursive script that reads "Julie M. Carey". The signature is written in dark ink and is positioned above a horizontal line.

Signature

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By: Edward Lannan

Edward Lannan

Signature