

January 22, 2020  
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BEFORE THE  
SURFACE TRANSPORTATION BOARD

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DOCKET NO. FD 36471

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ENTERED  
Office of Proceedings  
January 22, 2021  
Part of  
Public Record

COLORADO, MIDLAND & PACIFIC RAILWAY COMPANY - LEASE AND OPERATION  
EXEMPTION CONTAINING INTERCHANGE AGREEMENT - UNION PACIFIC RAILROAD  
COMPANY

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**MOTION TO REJECT NOTICE OF EXEMPTION**  
**AND**  
**PETITION FOR STAY OF EFFECTIVE DATE OF NOTICE OF EXEMPTION**

Cynthia Brown  
Chief, Section of Administration  
Surface Transportation Board Office of Proceedings  
395 E Street, SW  
Washington, DC 20423

Dear Cynthia Brown,

With this letter, American Whitewater and the undersigned organizations 1) motion to reject the Notice of Exemption submitted by Colorado, Midland & Pacific Railway Company (CMPR) in Docket No. FD 36471, 2) request a full Environmental Impact Statement for CMPR's proposed lease and operation, and 3) petition the Surface Transportation Board (STB) to stay the effectiveness of CMPR's Notice of Exemption.

American Whitewater is a national non-profit 501(c)(3) river conservation organization founded in 1954 with over 6,200 members and 100 local-based affiliate clubs, representing whitewater enthusiasts across the nation. American Whitewater's mission is to protect and restore America's whitewater rivers and to enhance opportunities to enjoy them safely. The organization is the primary advocate for the preservation and protection of whitewater rivers throughout the United States and connects the interests of human-powered recreational river users with ecological and science-based data to achieve the goals within its mission. Our dues-paying members travel from around Colorado and from across the country to recreate on the Arkansas River between Granite and Cañon City and on the Eagle River between Minturn and Redcliff and as such, we are deeply invested in the protection and enhancement of the recreational, cultural, historical, scenic, and ecological values that exist in the Arkansas and Eagle River corridors.

The 163.1 mile Tennessee Pass Line segment between Parkdale and Sage, Colorado closely parallels critical waterways, including the upper Arkansas River and the Eagle River. The dormant line is routed

through numerous river and mountain oriented communities that place a high value on the recreational, ecological, cultural, scenic, historical, and other values that exist within these river corridors. The segment of rail line in question has been dormant for over 24 years and in that time, both the ecological and human environments have adapted and flourished to thrive in the absence of any rail traffic. Local communities make their livelihoods off of river recreation and outdoor tourism in the region and the public travels from throughout Colorado and from across the country to visit the unique characteristics of the area, including Browns Canyon National Monument which was recently designated in 2015.<sup>1</sup> This is further demonstrated by the significant economic impact of river recreation in the Arkansas River corridor. The Arkansas River sees over 40% of Colorado's total commercial rafting days and contributes close to \$100 million to the local economy.<sup>2</sup>

Any proposals to operate on the Tennessee Pass Line, including those from CMPR and Union Pacific Railroad Company (UP), should be reviewed with the greatest level of scrutiny by the STB and should be subject to the full environmental reporting requirements outlined in 49 CFR 1105. The potentially devastating impacts to the surrounding human environment are immeasurable and necessitate a complete and thorough review before any operation of the railroad can be contemplated. Our below motion, comments, and petition outline our concerns with CMPR's proposed lease and operation of the Tennessee Pass Line, thoroughly describe the many values and aspects of the human environment that would be impacted, and clearly present our requests to the Surface Transportation Board on this matter.

**1. Docket No. FD 36471 Notice of Exemption should be rejected on the grounds that a) the Notice of Exemption appears to falsely assert information and b) the proposed lease and operations are neither "routine" nor "non-controversial".**

- a. In accordance with 49 CFR 1150.32(c), "If the notice [of exemption] contains false or misleading information, the exemption is void *ab initio*."<sup>3</sup> Considering this federal code, American Whitewater and the undersigned organizations believe that the notice of exemption as filed by CMPR in Docket No. FD 36471 appears to falsely assert some of the information they provide. We have no evidence that this is intentional, however we feel that it is still important to consider within the context of 49 CFR 1150.32(e).
  - i. **CMPR includes contradictory information regarding the endpoints of the rail line that they are leasing from Union Pacific Railroad.** CMPR asserts that the leased rail line will be from Milepost 171.90 at Parkdale, Colorado, and Milepost 335.00, near Sage, Colorado.<sup>4</sup> This is confirmed by the map in Exhibit "1" provided by CMPR<sup>5</sup> and further confirmed by a CMPR representative at a

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<sup>1</sup><https://obamawhitehouse.archives.gov/the-press-office/2015/02/19/presidential-proclamation-browns-canyon-national-monument>

<sup>2</sup> <https://www.cobizmag.com/outdoor-industries-report-rafting-economy/>

<sup>3</sup> *Ab initio* means "from the beginning" and by our interpretation that would mean that FD 36471 would be void from the date that it was filed (December 31, 2020) and would not be eligible for consideration by the Surface Transportation Board for exemption.

<sup>4</sup> STB Docket No. FD 36471, *Colorado, Midland & Pacific Railway Company --Lease and Operation Exemption Containing Interchange Commitment-- Union Pacific Railroad Company*, page 4

<sup>5</sup> STB Docket No. FD 36471, *Colorado, Midland & Pacific Railway Company --Lease and Operation Exemption Containing Interchange Commitment-- Union Pacific Railroad Company*, page 7

public meeting hosted by the Lake County Open Space Initiative.<sup>6</sup> However, CMPR also states that the interchange agreement with UP requires CMPR to pay UP additional fees if CMPR interchanges traffic with a rail carrier other than UP and that “the affected interchange points are Parkdale, CO and Dotsero, CO”.<sup>7</sup> The existing rail line between Dotsero and Sage, CO is 6.9 miles and the Milepost at Dotsero is 341.9. The discrepancy in the route is materially important to the lease and operation of the Tennessee Pass Line and materially relevant to the impacts of the operation on the local, regional, and national human environment. Without the ability to operate on the 6.9 mile line between Sage and Dotsero, CO, the Tennessee Pass Line would not be a viable through-route, which drastically impacts the potential operations that CMPR would be capable of. Again, we can’t claim that the information provided by CMPR is intentionally false or misleading, but it does appear to provide confusing information regarding the aspects of the railroad interchange and end points.

- ii. **CMPR’s projected revenues are confusing and this is material to the Notice of Exemption due to the fact that their revenue claims as presented would exempt them from important requirements under 49 CFR 1150.32(e).** CMPR claims that “the projected annual revenue of CMPR will not exceed \$5 million”.<sup>8</sup> However, there is publicly available information that indicates the rehabilitation and operation of the Tennessee Pass Line would amount to hundreds of millions of dollars, making CMPR’s proposed operations not financially viable. Furthermore, at recent public meetings, CMPR representatives have stated that they have not made any kind of plan for the operation of the Tennessee Pass Line, thus making it impossible for them to be confident that their projected annual revenue will be less than \$5 million.<sup>9</sup> Thus, CMPR’s information regarding their projected revenue or their proposed operations are not financially viable and therefore are not in the public interest. We find it unlikely that such an enterprise would be interested in pursuing a project that is not economically viable. The below information summarizes information that is available regarding the rehabilitation and operation costs of the Tennessee Pass Line.

1. KVCN, LLC and Colorado Pacific Railroad, LLC submitted a Feeder Line Application to the STB on February 14, 2020 that included a detailed rehabilitation and operating budget for the Tennessee Pass Line between Dotsero and Cañon City (Docket No. FD 36386). In their

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<sup>6</sup> Lake County Open Space Initiative Public Meeting, January 14, 2021, recording found at: [https://us02web.zoom.us/rec/play/DQb2BcpwfPpgSbFqxdT8C\\_hAfPBaRwDSFrSb\\_tmpw94p7Cq\\_ZXScK1RyQTJEQW3maTlE9kriAXT2YaQ.AzI6JRDrt2wZwrst?continueMode=true&\\_x\\_zm\\_rtaid=ldK3C0u2QqegtK\\_ESZgVJQ.1611173066881.beae3acaba5be7f77d295d7f6e713b41&\\_x\\_zm\\_rhtaid=114](https://us02web.zoom.us/rec/play/DQb2BcpwfPpgSbFqxdT8C_hAfPBaRwDSFrSb_tmpw94p7Cq_ZXScK1RyQTJEQW3maTlE9kriAXT2YaQ.AzI6JRDrt2wZwrst?continueMode=true&_x_zm_rtaid=ldK3C0u2QqegtK_ESZgVJQ.1611173066881.beae3acaba5be7f77d295d7f6e713b41&_x_zm_rhtaid=114)

<sup>7</sup> STB Docket No. FD 36471, *Colorado, Midland & Pacific Railway Company --Lease and Operation Exemption Containing Interchange Commitment-- Union Pacific Railroad Company*, page 4

<sup>8</sup> STB Docket No. FD 36471, *Colorado, Midland & Pacific Railway Company --Lease and Operation Exemption Containing Interchange Commitment-- Union Pacific Railroad Company*, page 4

<sup>9</sup> Lake County Open Space Initiative Public Meeting, January 14, 2021, recording retrieved from: [https://us02web.zoom.us/rec/play/DQb2BcpwfPpgSbFqxdT8C\\_hAfPBaRwDSFrSb\\_tmpw94p7Cq\\_ZXScK1RyQTJEQW3maTlE9kriAXT2YaQ.AzI6JRDrt2wZwrst?continueMode=true&\\_x\\_zm\\_rtaid=ldK3C0u2QqegtK\\_ESZgVJQ.1611173066881.beae3acaba5be7f77d295d7f6e713b41&\\_x\\_zm\\_rhtaid=114](https://us02web.zoom.us/rec/play/DQb2BcpwfPpgSbFqxdT8C_hAfPBaRwDSFrSb_tmpw94p7Cq_ZXScK1RyQTJEQW3maTlE9kriAXT2YaQ.AzI6JRDrt2wZwrst?continueMode=true&_x_zm_rtaid=ldK3C0u2QqegtK_ESZgVJQ.1611173066881.beae3acaba5be7f77d295d7f6e713b41&_x_zm_rhtaid=114)

application, KCVN and Colorado Pacific Railroad estimated the cost of rehabilitation of the Line between Cañon City and Dotsero, Colorado to be \$278 million.<sup>10</sup> The majority of the costs were anticipated to be used for the section of line between Parkdale and Sage, CO. This would equate to roughly \$1.7 million per mile of railroad for the 163.1 mile line in question (or 170 miles depending on the actual line to be leased from UP and assuming minimal rehabilitation of the rail line between Sage and Dotsero, CO). Without considering annual operating costs, if CMPR's annual revenue is less than \$5 million it will take them approximately 55.6 years to recoup the initial rehabilitation costs.

2. In the same Feeder Line Application, KVCN and Colorado Pacific Railroad estimated their annual operating costs to be between \$5.7 million and \$6.7 million.<sup>11</sup> Even if CMPR's operating costs were half the amount estimated by KCVN and Colorado Pacific Railroad, it would take approximately 129.3 years to recoup rehabilitation costs when accounting for annual operating costs. These estimates are for illustrative purposes only. In the case that these comparative estimates are substantially off, the chances that CMPR will be able to make any significant net profit from operating the Tennessee Pass Line with less than \$5 million in projected annual revenue is still extremely low.
- b. The class exemption procedure that CMPR is pursuing through its notice of exemption is not appropriate for the proposed lease and operation of the Tennessee Pass Line as the proposed operations are neither "non-controversial" nor include "continuing an existing common carrier rail service". The class exemption procedure is intended for "routine transactions that have *not attracted substantial controversy and local interests* [emphasis added], such as transactions where new operators would be *continuing an existing common carrier rail service* [emphasis added] over lines that selling carrier can no longer operate profitably."<sup>12</sup>

1. **As documented below, CMPR's proposed lease and operation of the Tennessee Pass Line has already attracted substantial controversy and local interest.**

- a. At the time of this writing, there are 63 total parties of record to FD 36471 and 8 total parties of record to the related FD 36470 filed by CMPR. The majority of these comments have been filed in opposition to the CMPR's proposed operations and notice of exemption. Members of opposition that have already filed comments include Chaffee County, Town of Avon & Eagle County, local business owners, landowners, residents, and local

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<sup>10</sup> STB Docket No. FD 36386, *KVCN, LLC and Colorado Pacific Railroad, LLC - Feeder Line Application - Line of Union Pacific Railroad Company Located in Pueblo, Fremont, Chaffee, Lake, and Eagle Counties, Colorado*, page 16

<sup>11</sup> STB Docket No. FD 36386, pages 59-60

<sup>12</sup> STB Docket No. FD 34734, *Northeast Interchange Railway, LLC – Lease and Operation Exemption – Line in Croton-on-Hudson, NY* (served November 18, 2005), page 4, citing STB Finance Docket No. 33980, *Riverview Trenton RR Co.- Acquisition and Operation Exemption – Crown Enterprises, Inc.* (served February 15, 2002) ("Riverview").

- and national advocacy organizations, and the list is rapidly growing. These individuals, government entities, and organizations are deeply invested in the Arkansas River, Eagle River, and their river corridors and would be irreparably harmed by an approval of CMPR's Notice of Exemption.
- b. American Whitewater has attached a petition with 696 signatories who oppose CMPR's proposed operations and who request that the Surface Transportation Board reject CMPR's Notice of Exemption. This petition represents river recreationists and enthusiasts who care immensely about the Arkansas and Eagle Rivers and many of whom depend on the river corridor for their professional livelihood, mental and physical health, and personal enjoyment.
  - c. Numerous local news articles have covered the proposed rehabilitation of reactivation of the Tennessee Pass Line by CMPR, including *The Colorado Sun*<sup>13</sup>, the *Ark Valley Voice*<sup>14</sup>, and local advocacy group, Friends of Browns Canyon.<sup>15</sup>
2. CMPR appears to provide contradictory claims that their lease and operation will not result in significant changes in carrier operations<sup>16</sup> while in fact, the opposite is true. CMPR's claim of continuing existing operations qualifies as false and misleading information and the fact that operations will be significantly changed should disqualify them from their ability to receive an exemption from the STB.
- a. In their own filing, CMPR states numerous times that "there has been no traffic on the Line in over 20 years."<sup>17</sup> However, in contradictory statements on the same page they make multiple assertions that their operations will not result in significant changes in operations and that there will not be an increase in rail traffic of at least 100 percent. This is factually incorrect seeing as the Tennessee Pass Line from Sage to Parkdale, Colorado has been dormant for 24 years.
  - b. Since the Tennessee Pass Line became dormant in 1997, there have been significant changes to the local area. The population of the communities in the river corridor has increased significantly, with Chaffee County, for example, seeing an almost 40% increase in population in the past 24 years. The river recreation and outdoor tourism sector has grown dramatically,

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<sup>13</sup><https://coloradosun.com/2021/01/08/tennessee-pass-railroad-rio-grand-pacific-colorado-midland/#:~:text=Colorado%20Pacific%20Railroad%2C%20in%20its,That's%20for%20just%20freight.>

<sup>14</sup>[https://arkvalleyvoice.com/what-might-transpire-colorado-midland-pacific-railway-files-to-operate-tennessee-pass-line/?fbclid=IwAR3LQ0DiwnarJWAQheBjtsaoF0Bsq0VCHQ\\_Y9Vh7OVIibesN5xnMhCEkG1k](https://arkvalleyvoice.com/what-might-transpire-colorado-midland-pacific-railway-files-to-operate-tennessee-pass-line/?fbclid=IwAR3LQ0DiwnarJWAQheBjtsaoF0Bsq0VCHQ_Y9Vh7OVIibesN5xnMhCEkG1k)

<sup>15</sup> <https://brownscanyon.org/news/>

<sup>16</sup> STB Docket No. FD 36471, *Colorado, Midland & Pacific Railway Company --Lease and Operation Exemption Containing Interchange Commitment-- Union Pacific Railroad Company*, page 5

<sup>17</sup> *Id.*

becoming the focal point of careers, economic growth, culture, real estate, and lifestyle. In 2019, the Arkansas River corridor had 240,694 commercial users, exemplifying the monumental importance of the river corridor for river recreation opportunities.<sup>18</sup> These developments and changes in the local area are incompatible with CMPR's proposed operation of the Tennessee Pass Line, especially where there are conflicts with river-related values and urban areas.

**2. CMPR's proposed lease and operations of the Tennessee Pass Line would *significantly* affect the quality of the human environment and thus a full Environmental Impact Statement (EIS) should be required pursuant to the National Environmental Policy Act (42 USC 4332(2)(c)).**

- a. The Surface Transportation Board uses the definition of "significantly" from 40 CFR 1508.27 to determine whether or not federal action "has the potential to affect significantly the quality of the human environment" (49 CFR 1105.5(a)). According to 40 CFR 1508.27, both context and intensity need to be considered.
  - i. Since the proposed lease and operation are specific to 163.1 miles of rail line in the Arkansas River and Eagle River corridors, the context for "significance" should be in the context of the local region. It is of our professional opinion, backed up by factual evidence, that the impacts from the proposed exemption will have a significant impact on numerous aspects of the affected region. These impacts extend along the entire length of the rail line and across a broad diversity of individuals, entities, and organizations.
  - ii. The intensity of the action should be evaluated against numerous different factors including (but not limited to) effects on public health and safety, unique characteristics of the area (e.g., wild and scenic rivers, ecologically critical areas, park lands, etc.), and when effects to the human environment are likely to be highly controversial (40 CFR 1508.27).
    1. Public health and safety would be significantly affected, with a high level of intensity, as a result of the proposed exemption. Population in the affected corridor has significantly increased since the rail line was last active. There are innumerable train crossings in developed, urban areas that intersect with state and county highways that have seen increased traffic in the last 24 years. The paving and reopening of Cottonwood Pass (Chaffee County Road 306 and Gunnison County Road 209) has led to significant increase in traffic in the Town of Buena Vista and specifically at a traffic intersection (Main Street and Hwy 24) that is within a hundred feet of a major rail line crossing.
    2. The Arkansas River corridor has numerous unique characteristics between Parkdale and Leadville, Colorado including Browns Canyon National Monument, Browns Canyon Area of Critical Environmental Concern, Browns Canyon Wilderness Study Area (7,451 acres adjacent

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<sup>18</sup> [https://cpw.state.co.us/placestogo/parks/ArkansasHeadwatersRecreationArea/Documents/Rationing-Agreement-Coordinator/Use Reports/Boat/AHRA Total Commercial Use.pdf](https://cpw.state.co.us/placestogo/parks/ArkansasHeadwatersRecreationArea/Documents/Rationing-Agreement-Coordinator/Use%20Reports/Boat/AHRA%20Total%20Commercial%20Use.pdf)

to railroad tracks), multiple river segments determined “suitable” for inclusion in the National Wild and Scenic River System, a 102-mile Gold Medal Trout Fishery between Lake Fork Creek and Parkdale, and the Arkansas Headwaters Recreation Area, among others. The Browns Canyon Wilderness Study Area is included in H.R.2546 introduced by Rep. DeGette (D-CO-1), which would designate the WSA into the National Wilderness Preservation System.

3. The potential effects on the human environment will be highly controversial in both the local and regional area. As noted previously, local and regional economies are heavily dependent on the river corridor and healthy rivers that are accessible to the public. The proposed exemption by CMPR has already caused significant alarm and distrust in the local communities. Thousands of people have signed petitions opposing the reactivation of the rail line and numerous business owners, counties, and local residents have already filed opposing comments to the STB regarding Docket No. FD 36471.

- iii. Considering both the applicable context and intensity of the numerous factors summarized above, it is evident that the human environment would be significantly affected by CMPR’s Notice of Exemption and proposed lease and operation of the Tennessee Pass Line. **American Whitewater and the undersigned organizations formally request that a full Environmental Impact Statement be prepared, including the applicable public participation opportunities as outlined in 49 CFR 1105.10.**

3. **In the event that the Surface Transportation Board denies our motion to reject CMPR’s Notice of Exemption under Docket No. FD 36471, American Whitewater and the undersigned organizations petition the STB for a stay of the effective date of the notice of exemption until a full Environmental Impact Statement and extensive public participation are completed.** With this petition, we argue that 1) American Whitewater, the undersigned organizations, and our collective constituents are likely to prevail on the merits of this petition to stay, 2) American Whitewater, the undersigned organizations, and our collective constituents would be irreparably harmed in the absence of a stay, 3) issuance of a stay would not significantly harm other parties, and 4) Issuance of a stay is, without question, in the public interest.

- a. Within this filing, we have included substantive factual evidence regarding the scope and intensity of potential negative impacts to the human environment from CMPR’s proposed lease and operations on the Tennessee Pass Line. We have also included important information regarding the validity of CMPR’s claims to file for an exemption for their lease and operation of the line. Our comments are robust and many of the points included here are reiterated by numerous other public comments filed on this matter. Therefore, we believe that we are likely to prevail on the merits of our petition to stay.
- b. American Whitewater and the undersigned organizations collectively have over 500,000 constituents. Many of these constituents live in or frequent the Arkansas and Eagle River corridors. Our members, constituents, and supporters depend on these rivers for their highly valued recreation opportunities and they also place a great value on the ecological, historical, cultural, and scenic attributes that exist in the river corridors. Giving broad

discretion to CMPR to reactivate and operate on the Tennessee Pass Line without thorough environmental assessment and due process would threaten the local human environment and directly harm the livelihoods and well-being of our constituents.

- c. We believe that an issuance of a stay would **not** significantly harm other parties, including the Colorado, Midland & Pacific Railway. According to statements from CMPR's own representatives they do not have a plan for their operations and are currently undertaking outreach to local communities for the first quarter of 2021. There are thus no operations to delay by an issuance of a stay and seemingly the completion of an EIS would provide a framework for CMPR to develop their operational alternatives and conduct community outreach. CMPR spokeswoman, Sara Cassidy, was recently quoted in The Colorado Sun stating that outreach will "continue for at least the next few months."<sup>19</sup> Additionally, at a recent Lake County Open Space Initiative public meeting, Cassidy made numerous statements asserting that CMPR had no specific plans for operation of the rail line yet.<sup>20</sup> This affirms that an issuance of a stay will not significantly disrupt CMPR's operations. However, it is also further concerning that CMPR claims to qualify for an exemption before knowing any details regarding their operations and the impacts to the surrounding human environment.
  - d. As proven by multiple different petitions representing thousands of people and numerous formal comments all opposing CMPR's proposed operation and lease of the Tennessee Pass Line, it is evidently in the public interest to issue a stay on CMPR's Notice of Exemption. American Whitewater's petition representing a specific user group of river recreationists solicited 696 signatures (Appendix A), while more broad organizations such as WildEarth Guardians have collected over 5,000 signatures in opposition to CMPR's Notice of Exemption.<sup>21</sup> The local, regional, and even national public are heavily invested in the Arkansas and Eagle River corridors, their healthy and free-flowing rivers, and the numerous outstanding values that are dependent on the river corridors. Ensuring a thorough environmental review and public input opportunity is vital to meeting the needs of the public.
4. To summarize, American Whitewater and the undersigned organizations request the following relief:
- a. Motion to reject STB Docket No. FD 36471 on the grounds that a) the Notice of Exemption contains false and misleading information and b) the proposed lease and operations are neither "routine" nor "non-controversial".
  - b. Request a full Environmental Impact Statement pursuant to the National Environmental Policy Act (42 USC 4332(2)(c) for CMPR's proposed lease and operation of the Tennessee Pass Line, including the applicable public input processes.

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<sup>19</sup> <https://coloradosun.com/2021/01/08/tennessee-pass-railroad-río-grand-pacific-colorado-midland/#:~:text=Colorado%20Pacific%20Railroad%2C%20in%20its,That's%20for%20just%20freight.>

<sup>20</sup> Lake County Open Space Initiative Public Meeting, January 14, 2021, recording retrieved from: [https://us02web.zoom.us/rec/play/DQb2BcpwfPpgSbFqxdT8C\\_hAfPBaRwDSFrSb\\_tmpw94p7Cq\\_ZXScK1RyQTJEQW3maTlE9kriAXT2YaQ.AzI6JRDrt2wZwrst?continueMode=true&\\_x\\_zm\\_rtaid=ldK3C0u2QqegtK\\_ESZgVJQ.1611173066881.beae3acaba5be7f77d295d7f6e713b41&\\_x\\_zm\\_rtaid=114](https://us02web.zoom.us/rec/play/DQb2BcpwfPpgSbFqxdT8C_hAfPBaRwDSFrSb_tmpw94p7Cq_ZXScK1RyQTJEQW3maTlE9kriAXT2YaQ.AzI6JRDrt2wZwrst?continueMode=true&_x_zm_rtaid=ldK3C0u2QqegtK_ESZgVJQ.1611173066881.beae3acaba5be7f77d295d7f6e713b41&_x_zm_rtaid=114)

<sup>21</sup> Wild Earth Guardians, *Re: Docket Nos. FD-36470 and FD-36471, WildEarth Guardians' objection to Notices of Exemption and Comments*

- c. Petition the STB to stay the effective date of STB Docket No. FD 35471 until a thorough environmental review is complete, while emphasizing that the absence of a stay would irreparably harm American Whitewater and the undersigned organizations and issuance of stay is in the public interest.

We appreciate the opportunity to file our motion, comments, and petition with the Surface Transportation Board. Pursuant to 49 CFR 1150.32(c), this petition to stay has been filed on January 22, 2021, which is 7 days before the exemption would become effective on January 29, 2021. Please do not hesitate to contact us with any questions related to this filing.

CC: Parties of record

Sincerely,



Kestrel Kunz  
Associate Stewardship Director  
Southern Rockies Program, American Whitewater  
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Crested Butte, CO 81224  
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Timothy F. Friday  
Access and Conservation Director  
Colorado Whitewater Association  
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Colorado Whitewater (CW) is an all-volunteer, 501(c)(3) nonprofit organization with more than 1,100 members that promotes the sport of whitewater kayaking in the Rocky Mountain region. In addition, our mission is to inform the public about river access, conservation, and other general issues concerning rivers and wilderness, while working to resolve problems related to those issues.

/s/ Julie Mach

Julie Mach  
Conservation Director  
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Since 1912, the Colorado Mountain Club has been engaging outdoor enthusiasts in recreation, education and conservation of Colorado's wild landscapes. CMC's 7,500+ members are passionate hikers, climbers and skiers and the club is dedicated to protecting recreation opportunities and natural resources for the enjoyment of future generations.

*/s/ Michael Fiebig*

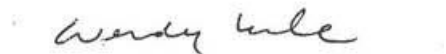
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American Rivers is a leading conservation organization working to protect and restore the nation's rivers and streams, with over 250,000 members and supporters nationwide. Our mission is to protect wild rivers, restore damaged rivers, and conserve clean water for people and nature. Since 1973, we have conserved more than 150,000 miles of rivers through Wild and Scenic River (WSR) designations, dam removals, on-the-ground projects, and advocacy efforts. Our Colorado River Basin Program is headquartered in Denver, CO, while our Southwest River Protection Program is located in Durango, CO and Moab, UT. American Rivers' mission is integrally to the protection of important river landscapes such as the Arkansas River and Browns Canyon National Monument.

*/s/ Bob Hamel*

Bob Hamel  
Executive Director, Arkansas River Outfitters Assoc.  
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The Arkansas River Outfitters Association (AROA) consists of 30 knowledgeable, experienced and licensed professionals who are dedicated to offering world-class whitewater adventures on the Upper Arkansas River in Colorado. AROA members offer a wide range of Colorado whitewater rafting, guided float fishing and kayaking trips for all ages and adrenaline levels, and are truly committed to providing exceptional service on and off the river.



Wendy Park  
Senior Attorney  
Center for Biological Diversity

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CENTER FOR BIOLOGICAL DIVERSITY is a nonprofit conservation organization headquartered in Tucson, Arizona, with offices in a number of states and Mexico. The Center has an office in Denver, Colorado. The Center uses science, policy, and law to advocate for the conservation and recovery of species on the brink of extinction and the habitats they need to survive. The Center has and continues to advocate actively for increased protections for species and their habitats in Colorado. The Center has over 81,000 members and 1.7 million online members and activists.

*/s/ Michael Kunkel*  
Michael Kunkel  
Founder, Vice President  
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Friends of Browns Canyon is an all-volunteer 501(c)(3) nonprofit dedicated to protecting, conserving and enhancing the natural and cultural resources of the Browns Canyon area. We have a nine-member board of directors, 1,543 followers on Facebook, and 1,518 subscribers to our newsletter.



Louis Geltman  
Policy Director  
Outdoor Alliance

cc: Adam Cramer, Executive Director, Outdoor Alliance  
Chris Winter, Executive Director, Access Fund  
Beth Spilman, Executive Director, American Canoe Association  
Mark Singleton, Executive Director, American Whitewater  
Kent McNeill, CEO, International Mountain Bicycling Association  
Todd Walton, Executive Director, Winter Wildlands Alliance  
Tom Vogl, Chief Executive Officer, The Mountaineers  
Mitsu Iwasaki, Chief Executive Officer, American Alpine Club  
Sarah Bradham, Interim Executive Director, the Mazamas  
Keegan Young, Executive Director, Colorado Mountain Club  
Chad Nelson, Chief Executive Officer, Surfrider Foundation

Outdoor Alliance is a coalition of ten member-based organizations representing the human powered outdoor recreation community. The coalition includes Access Fund, American Canoe Association, American Whitewater, International Mountain Bicycling Association, Winter Wildlands Alliance, The Mountaineers, the American Alpine Club, the Mazamas, Colorado Mountain Club, and Surfrider Foundation and represents the interests of the millions of Americans who climb, paddle, mountain bike, backcountry ski and snowshoe, and enjoy coastal recreation on our nation's public lands, waters, and snowscapes. The collective organizations under Outdoor Alliance have 121,259 dues paying members.

*/s/ Jeremy Nichols*

Jeremy Nichols

Climate and Energy Program Director

WildEarth Guardians

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WildEarth Guardians is a nonprofit advocacy organization dedicated to protecting and restoring wildlife, wild places, wild rivers, and health in the American West. On behalf of its more than 100,000 members and supporters, Guardians works to advance policies and actions that safeguard the climate and promote clean energy.

**Appendix A: American Whitewater's Sign-On Letter to the Surface Transportation Board**

Cynthia Brown  
Chief, Section of Administration  
Surface Transportation Board  
Office of Proceedings  
395 E Street, SW  
Washington, D.C. 20423

Re: Docket No. 36471, Colorado, Midland & Pacific Railway Company --Lease and Operation  
Exemption Containing Interchange Commitment-- Union Pacific Railroad Company

Dear Cynthia Brown,

We are writing to you today to express concerns about Colorado Midland and Pacific Railway's application for an exemption of Board approval for the lease and operation of 163.1 miles of the Tennessee Pass Rail line. As a whitewater paddler, I am gravely concerned about the impacts to the recreational, scenic and natural values of the Arkansas River, especially as it flows through Browns Canyon. As Colorado's newest national monument, Browns Canyon exemplifies Colorado's recreational and conservational ethos. The operation of this line would have devastating impacts on a robust recreation economy and tourism throughout the Arkansas Valley.

The notice of exemption contains what we believe to be false or misleading information. Previous applications for operation of this dormant line identified annual operating costs between Parkdale and Dotsero to be \$5.7 million. Colorado Midland and Pacific Railway (CMPR) have claimed annual revenues would not exceed the \$5 million threshold; conveniently, exceeding this threshold would make their operations ineligible for exemption. Even if prior estimations were off by a magnitude of \$1 million, CMPR's operations would fail financially. The rehabilitation of the line which has not had any train activity in 24 years would cost tens of millions of dollars alone. That would result in decades of operation to recoup those reclamation costs.

Additionally, the same application states CMPR is leasing tracks from Union Pacific for continued use while simultaneously identifying that the tracks have seen no traffic in over 20 years. The confidential nature of this lease agreement and misleading information in the exemption notice alone exceed the standard of "routine" and "non-controversial" required by this process. The impacts to local communities and their economies will no doubt raise controversy. This letter alone should indicate the level of contention and there have already been numerous other comments filed by concerned and affected parties.

We request you deny the Colorado Midland and Pacific Railway this exemption on the grounds that it does not meet the requirements of the exemption process, it contains false and misleading information, and is not in the public interest.

Sincerely,

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